

APA-1

TRANSMITTAL SHEET FOR NOTICE
OF INTENDED ACTION

Control: 585

Department or Agency: Alabama Statewide Nine-One-One Board

Rule No.: Chapter 585-X-5

Rule Title: Public Safety Telecommunicator Certification Program

Intended Action Amend

Would the absence of the proposed rule significantly harm or endanger the public health, welfare, or safety? No

Is there a reasonable relationship between the state's police power and the protection of the public health, safety, or welfare? No

Is there another, less restrictive method of regulation available that could adequately protect the public? No

Does the proposed rule have the effect of directly or indirectly increasing the costs of any goods or services involved? No

To what degree?: N/A

Is the increase in cost more harmful to the public than the harm that might result from the absence of the proposed rule? NA

Are all facets of the rule-making process designed solely for the purpose of, and so they have, as their primary effect, the protection of the public? Yes

Does the proposed action relate to or affect in any manner any litigation which the agency is a party to concerning the subject matter of the proposed rule? No

.....

Does the proposed rule have an economic impact? No

If the proposed rule has an economic impact, the proposed rule is required to be accompanied by a fiscal note prepared in accordance with subsection (f) of Section 41-22-23, Code of Alabama 1975.

.....

Certification of Authorized Official

I certify that the attached proposed rule has been proposed in full compliance with the requirements of Chapter 22, Title 41, Code of Alabama 1975, and that it conforms to all applicable filing requirements of the Administrative Procedure Division of the Legislative Services Agency.

Signature of certifying officer

Robert L. Smith
Robert Smith

Date

Monday, August 19, 2024

REC'D & FILED

AUG 19, 2024

LEGISLATIVE SVC AGENCY

ALABAMA STATEWIDE NINE-ONE-ONE BOARD

NOTICE OF INTENDED ACTION

AGENCY NAME: Alabama Statewide Nine One One Board

RULE NO. & TITLE: Chapter 585-X-5 Public Safety Telecommunicator
Certification Program

INTENDED ACTION: Amend

SUBSTANCE OF PROPOSED ACTION:

The Alabama 911 Board proposes to amend the existing rule to clarify program requirements post-implementation, remove the 60% compliance rate, and to expand the core competencies list and CEU requirements to match updated national recommended training guidelines.

TIME, PLACE AND MANNER OF PRESENTING VIEWS:

November 13, 2024 at 9:00AM Central - Public Hearing
Office of the Alabama 911 Board
1 Commerce Street, Suite 620
Montgomery, AL 36104
Written comments can be delivered to the same address before the public hearing.

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE:

Wednesday, November 13, 2024

CONTACT PERSON AT AGENCY:

Leah Missildine, Executive
Director
1 Commerce Street, Suite 620
Montgomery, AL 36104

Robert L. Smith

Robert Smith

(Signature of officer authorized
to promulgate and adopt
rules or his or her deputy)

**ALABAMA STATEWIDE NINE-ONE-ONE BOARD
ADMINISTRATIVE CODE**

**CHAPTER 585-X-5
PUBLIC SAFETY TELECOMMUNICATOR CERTIFICATION PROGRAM**

TABLE OF CONTENTS

585-X-5-.01	General Provisions
585-X-5-.02	Certification Program Requirements
585-X-5-.03	Exceptions And Exigent Circumstances
585-X-5-.04	Certified Alabama Public Safety Telecommunicator-1

585-X-5-.01 General Provisions.

(1) Definitions.

(a) **Act** means Alabama Act 2022-387 for the purposes of Rule 585-X-5.

(b) **Call or 911 Call** means any request for public safety assistance that the PSAP is equipped to receive, without regard to the media used to make that request; provided, however, that the term may appear in conjunction with specific media, including voice call, video call, text call, or data-only call, when the specific media is of importance.

(c) **Certified** means an entity or individual that completes the certification program and maintains certification requirements.

(d) **Date of hire** means the start date of work as documented in a telecommunicator's personnel record.

(e) **District** means a communications district as defined by Code of Ala. 1975, §11-98-1 et. Seq., as amended.

(f) **Emergency Service Provider** means an agency of the State of Alabama, or a political subdivision thereof, that provides firefighting, rescue, natural or man-caused disaster, or major emergency response, public safety telecommunication and dispatch, law enforcement, ambulance, or emergency medical services. The term also includes private ambulance services.

(g) **Exigent circumstance** means a crisis situation that may arise in a primary PSAP, without adequate planning notice, in

which the 9-1-1 calls cannot be managed without using a non-participating public safety telecommunicator, or otherwise uncertified personnel.

(h) **First Responder** means an individual who rapidly receives and responds to emergency situations to protect life and property. The term includes law enforcement officers, fire fighters, rescue squads, emergency medical service providers, public safety telecommunicators, and any other emergency management providers responding to an emergency situation.

(i) **Force Majeure Event** means an event that is a result of Acts of Nature (including fire, flood, earthquake, storm, hurricane or other natural disaster), war, invasion, act of foreign enemies, hostilities (whether war is declared or not), civil war, rebellion, revolution, insurrection, military or usurped power or confiscation, terrorist activities, nationalization, government sanction, blockage, embargo, labor dispute, strike, lockout or interruption or failure of power sources not due to the fault of the affected party.

(j) **Internal training** means training that is specific to a primary PSAP and may be used toward the minimum training hours or continuing education credits for certification as approved by the Board.

(k) **Leave of absence** means a period of time that a telecommunicator is absent from work, during regularly scheduled work time and that is approved by the employing agency.

(l) **Non-participating** means an entity or individual that fails to participate in the certification program or fails to maintain certification requirements.

(m) **Public Safety Answering Point or PSAP** means an entity responsible for receiving 911 calls and processing those calls according to a specific operational policy.

(n) **Public Safety Telecommunicator or PST** means a person employed by a public safety answering point or emergency service provider as a public safety dispatcher or 911 operator whose duties and responsibilities include both of the following:

1. Answering, receiving, transferring, and dispatching functions related to 911 calls and texts.

2. Dispatching first responders to the scene of an emergency.

(o) **Public Safety Telecommunicator (or PST) Trainee** means either of the following:

1. A person hired as a telecommunicator not more than 12 months before the effective date of these rules.

2. A person hired after the effective date of these rules who has not completed the requirements of these rules.

(p) **Non-affiliated Public Safety Telecommunicator or PST** means a person certified as a public safety telecommunicator by the Board but not currently employed by a public safety answering point or emergency service provider to act as a public safety dispatcher or 911 operator whose duties and responsibilities include both of the following:

1. Answering, receiving, transferring, and dispatching functions related to 911 calls and texts.

2. Dispatching first responders to the scene of an emergency.

(q) **Non-affiliated PST Trainee** means a person not currently employed by a public safety answering point or emergency service provider to act as a telecommunicator but is enrolled in a public safety telecommunicator certification program approved by the Board.

(2) Certification Authority. The Alabama 911 Board shall have the authority to establish a certification program to train and certify public safety telecommunicators employed by a primary PSAP receiving 911 calls, including establishing minimum core competency topics and minimum number of training hours, deciding whether a written examination is required, and any necessary certification requirements, to the extent funds are available to cover all costs for the training established by the board. The board may establish rules for enforcement of those PSAPs that fail to participate in the certification program. Notwithstanding the foregoing, the training and certification requirements of the Board shall not apply to any public safety telecommunicator employed by the state or an agency or department thereof.

(3) Applicability.

(a) The following shall comply with the provision of these rules no later than 360 days from July 1, 2022:

1. The Alabama 911 Board.
2. All primary Public Safety Answering Points (PSAPs) receiving 911 calls.
3. All new and existing public safety telecommunicators of an Alabama primary PSAP.
4. All Emergency Communication Districts that act as primary PSAPs or otherwise provides resources to the operation of primary PSAPs.

(b) The Board, as authorized in Code of Ala. 1975, §11-98-4.1, shall create rules and implement procedures as needed to carry out these rules.

Author: Leah Missildine/Alabama 911 Board

Statutory Authority: Code of Ala. 1975, §§11-98-4.1.

History: New Rule: Published August 31, 2022; effective October 15, 2022.

585-X-5-.02 Certification Program Requirements.

(1) Administration Requirements.

(a) These rules identify the minimum standards and performance requirements necessary or applicable to the respective certification.

(b) The purpose of these rules and standards is to specify the minimum requirements for a certification approved by the Board. It is not the intent of these rules and standards to restrict any jurisdiction from exceeding these requirements.

(c) All certification requirements shall be performed safely, promptly, securely, competently, and in its entirety.

(2) General Requirements.

(a) Coursework shall be delivered by in-person instruction, virtually, or any other method as may be approved by the Board from time-to-time.

(b) In-person courses may have a minimum initial enrollment set by the Board.

(3) Enrollment Requirements.

(a) Prior to enrolling in a certification course, the Trainee shall meet the Enrollment Requirements as adopted by the affiliated agency or the Board.

(b) The Board reserves the right to reject any application or reapplication of persons who do not meet the requirements of the Board.

(4) Instructor Requirements.

(a) Coursework must be taught by an instructor who has been certified or approved by the Board as an Instructor.

(b) An Instructor Application shall be created and amended from time to time by the Board based upon minimum standards as set forth in the Application.

(c) In order to be considered for approval, an applicant must first submit a fully completed Application and resume' to the Executive Director.

(5) Testing and Proficiency Requirements.

(a) Course Assessments. Course assessments as approved by the Board shall be administered to the Trainee at the end of each subject area of the coursework. The Trainee must achieve a minimum of 70% on each end-of-subject assessment.

(b) Certification Examinations.

1. Certification examinations will be administered in a method approved by the Board from time to time.

2. An overall score of 70% is required for the successful completion of these examinations unless otherwise allowed by these Rules.

3. Re-test may be taken up to two times in a 12-month period from the date of the original examination failure and within 12 months of course completion.

(6) Reciprocity Requirements. An individual who holds a valid certificate issued by another state, the District of Columbia, a U.S. Territory, or any other 911 entity as recognized by the Board may seek certification from the Board.

(7) Participation Requirements.

(a) It shall be the responsibility of the District having jurisdiction over primary PSAPs to ensure compliance with these rules.

(b) Continuing Education Units (CEUs) shall be mandatory to maintain certification.

~~(c) In order to maintain certification compliance for PSTs, the District shall ensure that at least 60% of PSTs in each primary PSAP(s) are properly certified.~~

(8) Penalties.

(a) Penalties shall be imposed for Districts that are noncompliant and notice of noncompliance shall be provided to the District by the Board. Upon notice of noncompliance, the following timeframes shall begin.

Non-compliance Timeframes following notification	Percent District Withholding
3 months	25% of monthly distribution
6 months	50% of monthly distribution
9 months	75% of monthly distribution
12 months	100% of monthly distribution

(b) District withholdings due to noncompliance will be held in escrow until the District becomes compliant. When a District becomes compliant, the monthly distribution will be restored along with any withheld funds on the Board's next monthly distribution.

(c) For good cause shown, the Board reserves the right to waive any requirement imposed by these rules.

Author: Leah Missildine/Alabama 911 Board

Statutory Authority: Code of Ala. 1975, §§11-98-4.1.

History: **New Rule:** Published August 31, 2022; effective October 15, 2022. **Amended:** Published July 31, 2023; effective September 14, 2023. **Amended:** Published ; effective.

585-X-5-.03

Exceptions And Exigent Circumstances.

(1) The training and certification requirements of this section shall not apply to any public safety telecommunicator employed by the state or an agency or department thereof.

(2) Nothing in these rules shall preclude a primary PSAP's authority from using whatever reasonable resources are available to perform public safety telecommunicator duties in an exigent circumstance.

(3) The Board reserves the right to issue an exception to any requirement imposed by these rules in the event of exigent circumstances or a force majeure event.

Author: Leah Missildine/Alabama 911 Board

Statutory Authority: Code of Ala. 1975, §§11-98-4. 1.

History: New Rule. Published August 31, 2022; effective October 15, 2022. **Amended:** Published July 31, 2023; effective September 14, 2023.

585-X-5-.04

**Certified Alabama Public Safety
Telecommunicator-1.**

(1) General Purposes.

(a) This rule identifies the certification requirements necessary or applicable for the Alabama Public Safety Telecommunicator-1 (or ALPST-1) certification.

(b) The purpose of this rule is to specify the minimum training requirements to perform the duties of a public safety telecommunicator. It is not the intent of these rules and standards to restrict any District or jurisdiction from exceeding these requirements.

(c) The objective of this rule is to ensure that the certified PST coursework consists of specific knowledge and skill objectives adopted by the Board based on the National 911 Program's Recommended Minimum Training Guidelines that identify the minimum topics to be included in any telecommunicator training program.

(2) Enrollment.

(a) Prior to enrolling in public safety telecommunicator certification courses, PST Trainees shall meet the enrollment requirements as adopted by the affiliated agency's certification program or the Board.

(b) Individuals hired on or after July 1, 2022, shall have 180 days from ~~the implementation of the ALPST-1 certification program to be enrolled~~their date of hire to be enrolled in the certification process, but shall be allowed to perform the duties of a public safety telecommunicator without certification ~~during completion of ALPST-1 certification~~until the expiration of the 180-day period.

(c) ALPST-1 Trainees shall complete ALPST-1 certification within 180 days of ~~beginning coursework~~their date of hire.

(d) ALPST-1 Trainees shall be reported to the Board within 30 days of their date of hire. ALPST-1s that become non-affiliated shall be reported to the Board within 30 days.

(e) The Board reserves the right to reject any application or reapplication for enrollment.

(3) Minimum Number of Training Hours. An ALPST-1 Trainee for this level of certification shall have completed 40 hours of training on the ~~following Minimum Core Competency Topics:~~topics listed in the most recent version of the Recommended Minimum Training Guidelines

~~(a) Roles and Responsibilities.~~

~~1. Introduction, Mission, Terminology~~

~~2. Public Safety Team~~for Public Safety

~~3. Ethics, Professionalism, Values, Personal Conduct, Image~~Telecommunicators facilitated

~~4. Policies, Procedures, Rules, Regulations~~

~~5. Duties and Responsibilities~~

~~6. Communities and Agencies Served~~

~~7. Responder Safety~~

~~(b) Legal Concepts.~~

~~1. Liability/Confidentiality/Negligence/Duty~~

~~2. Law Enforcement Agencies~~

~~3. Fire/Rescue Agencies~~

~~4. EMS Agencies~~

~~5. Public Safety Communications Agencies~~

~~6. Documentation, FOIA Requirements, Recording, and Records Retention~~

~~7. Privacy Laws~~

~~(c) Interpersonal Communications.~~

~~1. Communications Techniques~~

~~2. Information Processing, Communication Cycle~~

~~3. Problem Solving, Critical Thinking~~

~~4. Customer Service~~

~~5. Diversity/Demographics~~

~~6. Non-Native Language Callers~~

~~7. Communications Impaired Callers (individuals who are deaf, deaf-blind, hard of hearing or have speech disabilities)~~

~~(d) Emergency Communications Technology.~~

~~1. Telephony Technologies (PBX/MLTSN/VoIP)~~

~~2. Basic 9-1-1 and Enhanced 9-1-1~~

~~3. ANI/ALI~~

~~4. Wireless Phase I and Phase II~~

~~5. NG9-1-1~~

~~6. Text to 9-1-1~~

~~7. TDD/TTY/TRS~~

~~8. Telematics~~

~~9. Computerized Mapping/GIS~~

~~10. Logging Recorders~~

~~11. CAD Systems~~

~~12. Mobile Data Systems, AVL, Paging, Alarms, etc.~~

~~13. Call Transfers, Alternate and Default Routing, etc.~~

~~14. Mass Notification~~

~~15. Security Breaches, Cybersecurity Threats~~

~~(e) Call Processing.~~

~~1. Call Receiving~~

~~2. Interviewing/Interrogation Techniques~~

~~3. Controlling the Call~~by the

~~4. Managing High-Risk Calls~~National

~~5. Managing Specialty Calls~~

~~6. Call Categorization/Prioritization~~

~~7. Event Categorization~~

~~8. Homeland Security/Terrorism/WMD~~

~~9. Aircraft/Rail Incidents/Marine~~

~~10. Hazardous Materials Incidents~~

~~11 Office. .Missing/Exploited/Trafficked Persons~~

~~12. Fire Service Overview~~

~~13. Fire Service Call Processing~~

~~14. Fire Service Dispatching~~

~~15. EMS Overview~~

~~16. EMS Call Processing~~

~~17. EMS Call Dispatching~~

~~18. Structured Call Taking Protocols and Standards Overview~~

~~19. Law Enforcement Overview~~

~~20. Law Enforcement Call Processing~~

~~21. Law Enforcement Dispatching~~

~~22. Responder-Initiated Calls~~

~~23. Special-Needs Callers~~

~~(f) Emergency Management.~~

~~1. Introduction to JCS~~

~~2. NIMS~~

~~3. Emergency Management Roles and Responsibilities~~

~~4. Disaster Preparedness~~

~~5. Mutual Aid/TERT~~

~~(g) Radio Communication.~~

~~1. Radio Communication Techniques (Rate of Speech, Common Language, etc.)~~

~~2. Radio Technology (System Types, Coverage Area, Common Malfunctions, etc.)~~

~~3. Procedures and Protocols~~

~~4. Radio Discipline~~

~~5. FCC Rules~~

~~(h) Stress Management.~~

~~1. Definition, Causation, Identification~~

~~2. Strategies for Dealing with Stress~~

~~3. Management of Critical Incident Stress~~

~~(i) Quality Assurance.~~

~~1. QA/QC/QI~~

~~2. DOR/Skills Checklist/Performance Standards~~

~~3. Identify Trends from QA to Address in Continuing Education/In-Service for QI;~~

(4) Continuing Education Units (CEUs). A minimum of ~~12~~24 CEUs per 12-month period shall be mandatory to maintain PST-1 certification.

Author: Leah Missildine/~~Alabama 911 Board~~

Statutory Authority: Code of Ala. 1975, §§11-98-4.1.

History: New Rule: Published August 31, 2022; effective October 15, 2022. **Amended:** Published July 31, 2023; effective September 14, 2023. **Amended:** Published ; effective .