

APA-1

TRANSMITTAL SHEET FOR NOTICE OF INTENDED ACTION

Control: 640
Department or Agency: Alabama Board of Pardons and Paroles Administrative Code
Rule No.: 640-X-A-2
Rule Title: Form ABPP-2: Parole Guidelines
Intended Action: Repeal and Replace

Would the absence of the proposed rule significantly harm or endanger the public health, welfare, or safety? Yes

Is there a reasonable relationship between the state's police power and the protection of the public health, safety, or welfare? Yes

Is there another, less restrictive method of regulation available that could adequately protect the public? No

Does the proposed rule have the effect of directly or indirectly increasing the costs of any goods or services involved? No

To what degree?: N/A

Is the increase in cost more harmful to the public than the harm that might result from the absence of the proposed rule? NA

Are all facets of the rule-making process designed solely for the purpose of, and so they have, as their primary effect, the protection of the public? Yes

Does the proposed action relate to or affect in any manner any litigation which the agency is a party to concerning the subject matter of the proposed rule? No

Does the proposed rule have an economic impact? No

If the proposed rule has an economic impact, the proposed rule is required to be accompanied by a fiscal note prepared in accordance with subsection (f) of Section 41-22-23, Code of Alabama 1975.

Certification of Authorized Official

I certify that the attached proposed rule has been proposed in full compliance with the requirements of Chapter 22, Title 41, Code of Alabama 1975, and that it conforms to all applicable filing requirements of the Administrative Procedure Division of the Legislative Services Agency.

Signature of certifying officer

Cam Ward
Cam Ward

Date

Tuesday, May 19, 2026

REC'D & FILED
MAY 20, 2026
LEGISLATIVE SVC AGENCY

APA-2

ALABAMA BOARD OF PARDONS AND PAROLES
ADMINISTRATIVE CODE

NOTICE OF INTENDED ACTION

AGENCY NAME: Alabama Board of Pardons and Paroles

RULE NO. & TITLE: 640-X-A-2 Form ABPP-2: Parole Guidelines

INTENDED ACTION: Repeal and Replace

SUBSTANCE OF PROPOSED ACTION:

To repeal the prior Parole Guidelines form and to replace it with a new form developed by the agency to comply with an amendment to the parole statutes.

TIME, PLACE AND MANNER OF PRESENTING VIEWS:

Written comments may be directed to Alatia R. Midkiff, Alabama Bureau of Pardons and Paroles, 301 South Ripley Street, Montgomery, AL 36104.

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE:

Monday, July 6, 2026

CONTACT PERSON AT AGENCY:

Alatia R. Midkiff
Attn: Legal Department
301 South Ripley Street
Montgomery, AL 36104

Cam Ward

Cam Ward

(Signature of officer authorized
to promulgate and adopt
rules or his or her deputy)

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ABPP-2



PAROLE GUIDELINES

INMATE NAME: _____

AIS#: _____

The Alabama Board of Pardons and Paroles considers relevant offender information when making parole decisions, including static and dynamic risk factors, individual factors, and stakeholder input, while applying professional judgment in each case. In addition to the offender's social and criminal history, the Board reviews the parole guidelines. The parole guidelines ensure the consistent review of certain common decisional factors for all offenders. The Baseline Score is used as an aid in conjunction with the individual file review and information provided at the parole hearing as the Board exercises its discretion to determine the offender's parole readiness.

BASELINE PAROLE WEIGHTED FACTORS

I. SEVERITY OF OFFENSE OF CONVICTION:

- LOW = +1
- MODERATE = +2
- HIGH = +3
- VERY HIGH = +4

SCORE

II. ACTUARIAL ASSESSMENTS:

RISK ASSESSMENT

SCORE: _____
 DATE ADMINISTERED: _____
 VERSION USED: _____

- VERY HIGH RISK = +5
- HIGH RISK = +3
- MODERATE RISK = +2
- LOW RISK = +0

SCORE

OR

SEX OFFENDER RISK ASSESSMENT: _____ (Indicate if N/A)

SCORE: _____
 DATE ADMINISTERED: _____
 VERSION USED: _____

- VERY HIGH RISK = +5
- HIGH RISK = +3
- MODERATE RISK = +2
- LOW RISK = +0

SCORE

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III. INSTITUTIONAL BEHAVIOR:

- 0 DISCIPLINARIES WITHIN LAST 12 MONTHS = +0
- 1 OR 2 NON-VIOLENT DISCIPLINARIES WITHIN LAST 12 MONTHS = +1
- 3 OR MORE NON-VIOLENT DISCIPLINARIES WITHIN LAST 12 MONTHS = +2
- 1 DISCIPLINARY INVOLVING VIOLENCE WITHIN LAST 12 MONTHS = +3
- MULTIPLE DISCIPLINARIES INVOLVING VIOLENCE WITHIN LAST 12 MONTHS = +5

SCORE

IV. PARTICIPATION IN RISK-REDUCING PROGRAMMING/TREATMENT:

- COMPLETION REQUIRED PROGRAMS = +0
- DEFICIENT PROGRAMMING = +2
- REFUSAL/UNACCEPTABLE COMPLIANCE = +3

SCORE

V. COMPLETION OF GED, HIGHER EDUCATION, OR TRADE

- COMPLETION = -1

SCORE

VI. REENTRY PLAN:

- COMPLETE/ACCEPTABLE REENTRY PLAN = +0
- REENTRY PLAN SUBMITTED = +1
- NO REENTRY PLAN = +2

SCORE

VII. STAKEHOLDER AND COMMUNITY INPUT:

- SUPPORT ONLY, WITH NO OPPOSITION = +0
- SUPPORT AND OPPOSITION, OR NO INPUT = +1
- OPPOSITION ONLY = +2

SCORE

BASELINE PAROLE GUIDELINE TOTAL SCORE

[Note: The Baseline Parole Guideline Score establishes a "baseline" aggregate evaluation of decisional factors associated or actuarially related to risk reduction. The Board's decision is guided by the baseline score, its comprehensive review of the inmate's file, and information provided at the time of the hearing.]

Total Score

- 0-5 Suggests Parole Grant
- 6-8 Neutral
- 9+ Suggests Parole Denial

Under 18 at the time of offense?

- Yes No

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GUIDELINE INSTRUCTIONS

I. SEVERITY OF OFFENSE OF CONVICTION

If serving multiple sentences, score the most severe conviction only.
Sex offenses are scored “Very High”
Felonies involving personal injury are scored “Very High”
Victim cases are scored no lower than “High”

II. ACTUARIAL ASSESSMENTS

All offenders will have an ORAS completed. Sex offenders will also have a Static 99.
The assessment with the highest score will be used. If an ORAS or Static 99 cannot be obtained, an alternate actuarial assessment may be used.

III. INSTITUTIONAL BEHAVIOR

Disciplinaries reported by the Alabama Department of Corrections (ADOC) are considered.
Only the highest point score will be used. (Scores will not be combined.)

IV. PARTICIPATION IN RISK-REDUCING PROGRAMING/TREATMENTS

Only programs and treatments ordered by the Court or the Board, or recommended by the ADOC that are risk-reducing/cognitive behavioral as defined by ADOC are scored.

If the offender has completed all programming, score a 0.
If the offender has not completed all programming, score a 2.
If the offender refused participation or was forcibly removed from the program or treatment, score a 3.

V. COMPLETION OF GED, HIGHER EDUCATION, OR TRADE SCHOOL

This is only considered if obtained during the present term of incarceration. The inmate must have fully completed the course, and a certificate must be on file with the Alabama Department of Corrections.

Completion scores a minus 1

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VI. REENTRY PROGRESS

If the offender has submitted a reentry plan to include a home and work plan (and treatment plan if applicable) with supporting documentation or otherwise shown sufficient evidence of the plans, score a 0. For example, the offender provides a home address with contact name and phone number, and a letter from an employer saying that there is a job available.

If the offender has submitted an incomplete plan, score a 1. For example, the offender provides a home plan only. Or the plans lack sufficient detail to be able to verify without additional information from the offender.

If the offender has not submitted any plans or they are so lacking in detail they cannot be used, score a 2.

VII. STAKEHOLDER AND COMMUNITY INPUT

This section will be scored by the Board based on input previously submitted, and testimony received during the hearing.

If there is no opposition to parole but there is support given for the offender, score a 0. If there is both support and opposition given, or none at all, score a 1. If there is only opposition, score a 2.


[Note: If the offender committed their present offense(s) prior to the age of 18, the Board reviews whether the juvenile offender has demonstrated maturity and rehabilitation. For juvenile offenders, the Board evaluates the parole guideline factors in light of whether the offender was so young as to diminish their capacity to fully understand the seriousness and consequences of their offense or whether other relevant maturity or rehabilitative- related factors demonstrate a juvenile offender's parole readiness.]

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~~**Author:** Alabama Bureau of Pardons and Paroles
Statutory Authority: Code of Ala. 1975, §§ 15-22-21, 15-22-26,
15-22-37.
History: Repealed and New Rule: Published July 31, 2025;
effective September 14, 2025.~~

[Added image:]

ABPP-2



PAROLE GUIDELINES

INMATE NAME: _____ **AIS#:** _____

The Alabama Board of Pardons and Paroles considers relevant offender information when making parole decisions, including static and dynamic risk factors, individual factors, and stakeholder input, while applying professional judgment in each case. In addition to the offender's social and criminal history, the Board reviews the parole guidelines. The parole guidelines ensure the consistent review of certain common decisional factors for all offenders. The Baseline Score is used as an aid in conjunction with the individual file review and information provided at the parole hearing as the Board exercises its discretion to determine the offender's parole readiness.

BASELINE PAROLE WEIGHTED FACTORS

I. SEVERITY OF OFFENSE OF CONVICTION:

LOW	= +1	<input type="checkbox"/>
MODERATE	= +2	<input type="checkbox"/>
HIGH	= +3	<input type="checkbox"/>
VERY HIGH	= +4	<input type="checkbox"/>

SCORE

II. ACTUARIAL ASSESSMENTS:

RISK ASSESSMENT		
SCORE:		VERY HIGH RISK = +5 <input type="checkbox"/>
DATE ADMINISTERED:		HIGH RISK = +3 <input type="checkbox"/>
VERSION USED:		MODERATE RISK = +2 <input type="checkbox"/>
		LOW RISK = +0 <input type="checkbox"/>

SCORE

OR

SEX OFFENDER RISK ASSESSMENT: _____ (Indicate if N/A)		
SCORE:		VERY HIGH RISK = +5 <input type="checkbox"/>
DATE ADMINISTERED:		HIGH RISK = +3 <input type="checkbox"/>
VERSION USED:		MODERATE RISK = +2 <input type="checkbox"/>
		LOW RISK = +0 <input type="checkbox"/>

SCORE

Revised 2026

[Added image:]

III. INSTITUTIONAL BEHAVIOR:	
0 DISCIPLINARIES WITHIN LAST 12 MONTHS	= +0 <input type="checkbox"/>
1 OR 2 NON-VIOLENT DISCIPLINARIES WITHIN LAST 12 MONTHS	= +1 <input type="checkbox"/>
3 OR MORE NON-VIOLENT DISCIPLINARIES WITHIN LAST 12 MONTHS	= +2 <input type="checkbox"/>
1 DISCIPLINARY INVOLVING VIOLENCE WITHIN LAST 12 MONTHS	= +3 <input type="checkbox"/>
MULTIPLE DISCIPLINARIES INVOLVING VIOLENCE WITHIN LAST 12 MONTHS	= +5 <input type="checkbox"/>
SCORE <input type="text"/>	
IV. PARTICIPATION IN RISK-REDUCING PROGRAMMING/TREATMENT:	
COMPLETION REQUIRED PROGRAMS	= +0 <input type="checkbox"/>
DEFICIENT PROGRAMMING	= +2 <input type="checkbox"/>
REFUSAL/UNACCEPTABLE COMPLIANCE	= +3 <input type="checkbox"/>
SCORE <input type="text"/>	
V. EDUCATION AND EMPLOYMENT WHILE INCARCERATED	
COMPLETION OF GED, HIGHER EDUCATION OR TRADE	= -1 <input type="checkbox"/>
EMPLOYMENT	= -1 <input type="checkbox"/>
SCORE <input type="text"/>	
VI. REENTRY PLAN:	
COMPLETE/ACCEPTABLE REENTRY PLAN	= + 0 <input type="checkbox"/>
REENTRY PLAN SUBMITTED	= + 1 <input type="checkbox"/>
NO REENTRY PLAN	= + 2 <input type="checkbox"/>
SCORE <input type="text"/>	
VII. STAKEHOLDER AND COMMUNITY INPUT:	
SUPPORT ONLY, WITH NO OPPOSITION	= + 0 <input type="checkbox"/>
SUPPORT AND OPPOSITION, OR NO INPUT	= + 1 <input type="checkbox"/>
OPPOSITION ONLY	= + 2 <input type="checkbox"/>
SCORE <input type="text"/>	
BASELINE PAROLE GUIDELINE TOTAL SCORE	
<i>[Note: The Baseline Parole Guideline Score establishes a "baseline" aggregate evaluation of decisional factors associated or actuarially related to risk reduction. The Board's decision is guided by the baseline score, its comprehensive review of the inmate's file, and information provided at the time of the hearing.]</i>	
Total Score <input type="text"/>	0-5 Suggests Parole Grant 6-8 Neutral 9+ Suggests Parole Denial
Under 18 at the time of offense?	<input type="checkbox"/> Yes <input type="checkbox"/> No

Revised 2026

[Added image:]



GUIDELINE INSTRUCTIONS

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If the offender has completed all programming, score a 0.
If the offender has not completed all programming, score a 2.
If the offender refused participation or was forcibly removed from the program or treatment, score a 3.

V. EDUCATION AND EMPLOYMENT WHILE INCARCERATED

Education and employment are only considered if obtained during the present term of incarceration.

For education, the inmate must have fully completed the course and a certificate must be on file with the ADOC. Completion scores a minus 1.

For employment, the inmate must have an ADOC custody level of Min-Community or Min-Out and the employment must be verified as current. Employment scores a minus 1.

Revised 2026

[Added image:]

VI. REENTRY PROGRESS

If the offender has submitted a reentry plan to include a home and work plan (and treatment plan if applicable) with supporting documentation or otherwise shown sufficient evidence of the plans, score a 0. For example, the offender provides a home address with contact name and phone number, and a letter from an employer saying that there is a job available.

If the offender has submitted an incomplete plan, score a 1. For example, the offender provides a home plan only. Or the plans lack sufficient detail to be able to verify without additional information from the offender.

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[Note: If the offender committed their present offense(s) prior to the age of 18, the Board reviews whether the juvenile offender has demonstrated maturity and rehabilitation. For juvenile offenders, the Board evaluates the parole guideline factors in light of whether the offender was so young as to diminish their capacity to fully understand the seriousness and consequences of their offense or whether other relevant maturity or rehabilitative- related factors demonstrate a juvenile offender's parole readiness.]

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